

# Teaching Resources on the Sustainable Management of Critical Raw Materials

## *Trainer's Manual for Geopolitical Aspects*

March 2020

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# 1 Context and Introduction to Training

This booklet is supplementing the teaching materials and the set of further supporting booklets that have been developed to support teachers in conducting training courses related to the sustainable management of critical raw materials.

SusCritMat aims to educate people from Master's student level up, both in industry and academia about important aspects of sustainable critical raw materials. In a novel concept, it introduces courses on these complex and interdisciplinary topics in a modular structure, adaptable to a variety of different formats and accessible to both students and managers in industry. These courses will develop new skills, which will help participants to better understand the impact and role of critical raw materials in the whole value chain; enabling them to identify and mitigate risks. Understanding the bigger picture and the interconnected nature of global business and society is increasingly necessary to and valued by industry.

SusCritMat is an EU-funded project that brings together the technical and pedagogical expertise of leading educational institutions and business partners. It uses and creates teaching materials which can be combined into different course formats.

The collection of training manuals presents the key messages related with the sustainable management of critical raw materials in three major sections:

- Introduction to criticality
- Analysis of criticality
- Solutions for sustainable management

In particular, the solutions part will be in the focus. The intention is to underline the possibilities that are available to approach and implement a circular economy for critical raw materials and the products bearing these. Doing so the concrete actions, i.e. the things that can be done, are highlighted, instead of only mentioning all sorts of associated problems or barriers in the context of CRMs.

The overall goal of the SusCritMat project is to qualify lecturers to teach the topics themselves. Therefore, the teaching resources do not only provide an introduction and improved insight into selected thematic issues, but also deliver a set of teaching materials "ready-to-use".

- Learning targets that will be reached after having taught the courses
- Presentations on the specific topics including also notes on how to present the slides and key messages.
- Group work exercises including the task or question to work on, if applicable further reading on the methodology and the solutions in case of tasks requiring calculations.
- Assessment questions and the correct answers for each specific topic.
- Additional reading for each topic.

## 1.1 Training Materials List

The *SusCritMat* project developed the following teaching materials:

|  |
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| <b>Basics</b>                                |
| Critical Resources for Emerging Technologies |
| Criticality                                  |
| Supply Chain Resilience                      |
| Supply Risk Factors                          |
| <b>Circularity</b>                           |
| Circular Economy                             |
| Characterizing the Urban Mine                |
| Circular Business Models                     |
| Waste Management and Recycling Potential     |
| Closing Loops on Product Level               |
| <b>Governance</b>                            |
| <b>Geopolitical Aspects</b>                  |
| Metals & CRM Scenarios                       |
| Restricted Substances Legislation            |
| <b>Impact on Society and the Environment</b> |
| Sustainability Assessment                    |
| Responsible Mining                           |
| Responsible Sourcing / Certification         |
| Environmental Aspects                        |
| Sustainable Materials Usage                  |
| CRM and Sustainable Development              |
| <b>Tools</b>                                 |
| MFA - Material Flow Management               |
| Good Use of Data                             |
| LCA – Life Cycle Assessment                  |
| Process Models based on LCA                  |

## 1.2 Suggested timetable

The agenda contains a recommended timing for the lecture and exercises. However, depending on the pre-existing knowledge or group size the time can be extended.

- Lecture: 40 minutes
- Exercise: 95 minutes (including 15 minutes break). The exercise can be performed in groups or be an individual assignment.
- Recap: 20 minutes

## 1.3 Key Messages

This training module introduces frameworks around which geopolitical aspects are explored which have led to the current framing of critical materials in the 21<sup>st</sup> century. The module includes:

- A presentation giving an overview of key events in the 20th century
- A geopolitical consideration for technological and economical stakes
- A class based exercise to develop viewpoints and lessons learned for learners
- Key guiding topics for teachers in the class based exercise
- A short recap presentation to conclude the class based exercise

This module presents a narrative of the journey to the notion of critical materials in the 21<sup>st</sup> century. The journey covers the period from the first world war, through to the first use of the term 'critical materials' just before world war two, through the post war period into the 21<sup>st</sup> century. There is a focus on Europe and USA in this module. However, criticality is not only based on raw materials but also on the technologies that determine their transformation and their use. Technologies are an object of tension as they take part to economical development and to technological sovereignties. Therefore, criticality must be understood along the whole value chain.

For teachers and learners who are more familiar with working with historical-geopolitical teaching / learning, there is an opportunity to extend the class based exercise to explore current geopolitical actions with respect to critical materials. This could be further developed to explore future scenarios.

## 1.4 Learning Objectives

After following this course, the learner should be able to:

- Explain the mechanisms behind the major geopolitical trends in materials supply and demand;
- Explain the main drivers of geopolitics in relation to materials stocks and flows.
- Describe the geopolitical time-line across the 20th century.
- Describe the interlinkage with issues of sustainability – circular
- Describe a more systemic and a more global vision of criticality
- Critically assess the barriers and drivers of critical materials, in a geopolitical context, going forwards. Define the actions which can effect critical materials issues in the future.

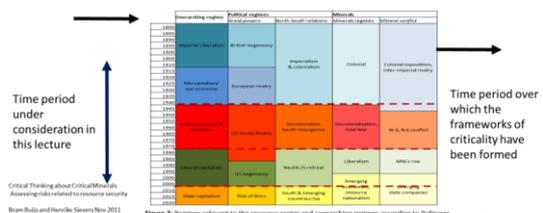
## 1.5 Additional Reading

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- 2 Danino-Perraud R. *The Recycling of Lithium-Ion Batteries: A Strategic Pillar for the European Battery Alliance*, Études de l'Ifri, Ifri, 2020.
- 3 Eckes. A. E., *The United States and the Global Struggle for Minerals*, University of Texas Press, 1979.
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- 9 Huisman J., Magalini F., Hintsa J., Ruini F. (2015). *Market assessment, Legal Analysis, Crime Analysis and recommendation roadmap*. Countering WEEE illegal trade (CWIT). Summary report
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- 12 Humphreys D. *Minerals: Industry history and fault lines of conflicts*. In *Conflict and cooperation in global resource*, Dannreuther R., Ostrowski W. (dir). Palgrave Macmillan, United Kingdom, 33-58, 2013
- 13 Johnson J., Harper E.M., Lifset R., Graedel T.E., *Dining at the Periodic Table: Metals Concentrations as They Relate to Recycling*, *Journal of Environmental Science and Technology*, Vol 41, 1759-1765, 2007.
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- 15 Machacek E., Richter J.L., Lane R. Governance and risk-value construction in closing loop of rare earth elements in Global value chain, *Resources*, 6(4), 59, 2017
- 16 Meadows D.H., Meadows D.L., Randers J., Behrens W.W III, *Limits to Growth, A report for the club of Rome's project on the predicament of mankind*, Universe Books, 1972.
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- 18 Paley, William S, *Resources for Freedom, Volume 1, Foundations for Growth and Security*, The President's Material Policy Commission Report, 1952.
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- 20 Peck, D.P., Bakker, C.A., Kandachar, P.V., de Rijk, T., *Product policy and material scarcity challenges : The essential role of government in the past and lessons for today*, Research in Design Series, Vol. 9., IOS Press, 2017.
- 21 Porter M.E. (1990). *The competitive advantage of Nations*. The free press edition, New-York
- 22 Radetzki M, Waren L. *A Handbook of Primary Commodities in the Global Economy*, Cambridge University Press, 2017
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## 2 Slides and Notes

Slides are supplied in ppt format with annotations.

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|  <p><b>GEOPOLITICAL FACTORS</b></p> <p>PROF. DR. DAVID PECK<br/>TU DELFT</p> <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020</small></p>   |  |
| <p><b>Overview</b></p> <ul style="list-style-type: none"> <li>• Introduction : history of criticality</li> <li>• The geopolitics of critical raw materials production</li> <li>• The characteristics of the value chain concept</li> <li>• From decolonization to the 21st century : from desintegration to reintegration of raw materials value chains</li> <li>• Strategies to fix criticality</li> <li>• From economic development to technologic sovereignty : case studies of geopolitical aspect</li> </ul> <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020</small></p> |  |
| <p><b>Introduction</b></p>  <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020</small></p>  | <ul style="list-style-type: none"> <li>● Even in the antiquity, mineral resources have been a strategic issue for Athens (Laurion mines for silver) or Rome (Tin from the Cornwall).</li> <li>● The economic take-off of Europe in the 16<sup>th</sup> century has been the result (among others) of the contribution of the gold from South-America during the Spanish conquest.</li> <li>● The colonial conquest of the 19<sup>th</sup> century aimed at controlling the commercial roads and the resources of the colonized countries (Gold and diamonds in South-Africa, rubber in Indochina, Tin in Birman, Nickel in New-Caledonia...).</li> <li>● Both World War I and World War II unveiled the differences</li> </ul> |

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|  | <p>between “have” and “have not” countries and the strategy to organize or acquire the supplies.</p> <ul style="list-style-type: none"> <li>● After the war, the reconstruction, the cold war and the decolonization disrupted the structures of the mining industry, between a growing consumption, nationalization (copper in Zambia and Zaire) and raw materials used as weapon (chromium and Manganese by the USSR).</li> <li>● The end of the cold war and the victory of liberal capitalism transformed again the structures of the industry, with the concurrence brought by the foremost communist countries.</li> <li>● Finally, the beginning of the 21th century showed the revival of state capitalism, with the organization and the planning of investments and supplies in raw materials (China) (Humphreys, 1995; 2013).</li> </ul> |
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| <p>Introduction : Geopolitics and war economy</p>  <p><b>War, 1918, realisation of geopolitics and resources</b></p> <p>“...1917 and 1918, the US war department drew up a list of some 28 materials...”<br/>Huddle, 1976 in Haglund 1986</p> <p>Imperial German troops having discovered an allied supply dump, spring 1918</p> <p><small>The activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020</small></p> | <p>Noticing some shortages during the war and the diminution of some materials’ US reserves, the list considered 28 materials and among them: nickel, chromium, manganese, copper or zinc (Ecke, 1980).</p> |
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| <p>Introduction : Those that have and those that have not....</p> <p><b>‘Have’ countries (plus their empires)</b></p>  <p><b>‘Have-not’ countries</b></p>  <p><b>Geopolitics and resource importance rises at the beginning of the 20th century</b></p> <p>Ekkes, 1979; Haglund 1986</p> <p><small>The activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020</small></p> | <p>Mineral resources played a major role in the conduct of the two world wars:</p> <ul style="list-style-type: none"> <li>● The naval blockade of Germany diminished its resources and prevent it to develop new technological project like the tank (World War I).</li> </ul> |
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- Mineral resources has been decisive for the German decision to sign a treaty then to invade the Soviet Union and for Japan to invade south-east Asia. The possession of resources on their territories has been a decisive element for the final victory of the allies (Ecke, 1980).

**Introduction : The first attempt to manage criticality**



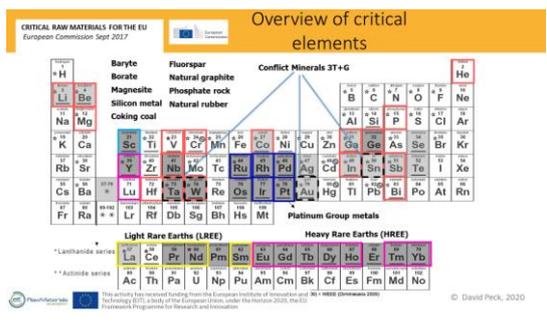
*Maker of Air History-*  
The Packard-Bullitt Rolls-Royce Engines

With the threat of a Second World War (WWII) looking increasingly likely the USA government enacted the "Strategic and Critical Materials Stock Piling Act of 1939".

Purchase and **stockpile** 42 strategic and critical materials deemed essential for military production.

Ekkes, 1979  
© David Peck, 2020

Among the 42 strategic and critical materials: aluminium, antimony, chromium, manganese, magnesium, molybdenum, tin, tungsten, vanadium



**The geopolitics of critical raw materials production**



The European Union only produced 2 % of the 28 minerals considered as critical in 2015.

China produced more than 50 % of 16 of them.

However, China consumes the majority of most of them

Critical raw materials: global production. [https://ec.europa.eu/eurostat/tgm/table.do?tab=table&init=1&plugin=1&code=sdg\\_17\\_3\\_2015](https://ec.europa.eu/eurostat/tgm/table.do?tab=table&init=1&plugin=1&code=sdg_17_3_2015)

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**The geopolitics of critical raw materials production**



China, Russia and the USA are the major suppliers for the EU.

However production places are not enough to have a right picture of raw materials criticality. The cobalt produced in the EU does not originally com from Finland, but from the Democratic Republic of Congo (DRC) and from Russia. It is then transformed in Finland.

Raw materials criticality and geopolitics must be understood on a more systemic level.

Critical raw materials: EU supply. [https://ec.europa.eu/eurostat/tgm/table.do?tab=table&init=1&plugin=1&code=sdg\\_17\\_3\\_2015](https://ec.europa.eu/eurostat/tgm/table.do?tab=table&init=1&plugin=1&code=sdg_17_3_2015)

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| <p><b>From desintegration to reintegration of raw materials value chains</b></p> <p>Vertically integrated companies, controlling all or most of the segment of its activities were considered the norm before globalization.</p> <p>A des-integration of industrial value chains has taken place since the 1980s, amplified by globalization.</p> <p>Companies have been encouraged to concentrate on their core competencies and to give up, or externalize, less valuable activities (like mining) in countries with better comparative advantages.</p> <p>After the decolonization process, most of the mining industry in the newly independent countries was nationalized creating big integrated industries, from extraction to transformation. With prices falling at the end of the seventies, debt grew to unsustainable levels and structural adjustment politics were launched, leading to the separation and selling of mining assets.</p> <p>However, the economic ramp up of developing countries since the beginning of the XXth century created an atmosphere of economic competition and therefore a competition for the control of mineral resource supplies.</p> <p><small>Dunphy, 1995, 2002, 2010</small></p> <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small> © David Peck, 2020</p> |   |
| <p><b>Strategies to fix criticality : USA</b></p> <p>The Paley Report (1952) has been the first to identify the technology bottleneck, proposing to « storage » the technologies of transformation.</p> <p>If the storing of technologies did not happen, a program exists for ores and transformed materials. The last list, updated in 2015, contains 66 elements (16 REE, 3 alloys, 28 metals, 11 non-metallic materials, 3 precious metals and 5 minerals).</p>  <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small> © David Peck, 2020</p>  | <p><b>Examples :</b></p> <ul style="list-style-type: none"> <li>● Ores : oxides of aluminium and beryllium</li> <li>● Metals : Aluminium, béryllium, cadmium, chromium, cobalt, cuivre, gallium, indium, lithium, nickel, niobium, vanadium, zinc, zirconium.</li> <li>● Alloys : aluminium-lithium, beryllium-copper, cadmium-zinc.</li> <li>● Precious metals : Iridium, palladium, platinum.</li> <li>● Non metallic : arsenic, germanium, graphite, silicium carbides...</li> </ul> |
| <p><b>Strategies to fix criticality : the European Union</b></p>  <p>The Raw Materials Initiative (2008) is composed by three pillars:</p> <ul style="list-style-type: none"> <li>- The Sustainable supply of raw materials within the EU</li> <li>- Resource efficiency and supply of "secondary raw materials" through recycling</li> <li>- Fair and sustainable supply of raw materials from global markets</li> </ul> <p>And a criticality algorithm based on supply risk and economic importance:</p> $EI = \sum_i (A_i + Q_i) \cdot SI_{EI}$ $SI = \left[ (RR_{min})_{i,j} \cdot \frac{IR}{2} + (RR_{max})_{i,j} \cdot \left( \frac{IR}{2} \right) \right] \cdot (1 - ER_{min}) \cdot SI_{i,j}$ <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small> © David Peck, 2020</p>   | <p><b>Among the variables:</b></p> <p>→ Supply risk:</p> <ul style="list-style-type: none"> <li>● Imports reliance</li> <li>● Recycling input rate</li> <li>● Substitution index</li> </ul> <p>→ Economic importance:</p> <ul style="list-style-type: none"> <li>● Economic importance of a material in an industrial sector</li> <li>● Substitution index</li> </ul>   |

### Strategies to fix criticality : Japan

Japan strategy is managed by the Japan Oil Gas and Metal National Corporation (JOGMEC) and is based on four pillar : Diplomatic action, recycling, substitution and storage.

An active diplomatic action help japanese companies to invest in raw materials through credit facilities or technology transferts.

The recycling and substitution strategy based on an strong R&D politics is one of the more advanced of the world



This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation

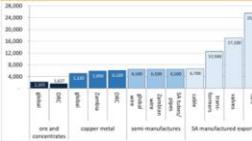
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### Examples of participation to projects linked to critical raw materials:

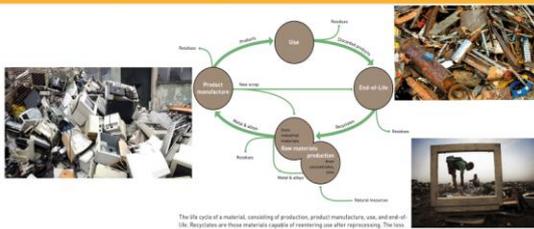
- Financing Lynas (Australia), the only company outside China to produce rare earths ores.
- Building of the cobalt refining facilities of Corel Bay and Taganito in the Philippines.
- Exploitation of lithium and building of a refining facility in Argentina (Orocobre) by Toyota.

### Legislation for recycling:

- Basic Act for Establishing a Sound Material-Cycle Society (Basic Framework Act)
- Fundamental Plan for Establishing a Sound Material-Cycle Society
- Waste Management and Public Cleansing Act on the Promotion of Effective Utilization of Resources
- Act on the Promotion of Sorted Collection and Recycling of Containers and Packaging (Containers and Packaging Recycling Act)
- Act on Recycling of Specified Kinds of Home Appliances (Home Appliance

|   |  |
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|   | <ul style="list-style-type: none"> <li>● Recycling Act)</li> <li>● Acton Recycling of End-of-Life Vehicles</li> <li>● Small Home Appliances Recycling Act</li> </ul>   |
| <p><b>Case study n°1 : China and the rare earths industry</b></p>  <p>In 2013, China produced 95 % of REE ores, 89 % of REE oxides, 89 % of REE alloys and 75 % of permanent alloys.</p> <p>It is a result of a conscientious strategy led since the beginning of the 1980's.</p> <p>For financial and environmental reasons, west companies ceased the production of REE and created joint-ventures in China, allowing technology transfers for Chinese industry.</p> <p>However the Chinese dominance on the production of REE is of growing concerns. It even seems that the permanent magnets integrated in the F-35 fighters are could be manufactured in China</p> <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020 17</small></p> |  |
| <p><b>Case study n°2 : Raw materials in the defense industry, a case of technological sovereignty</b></p>  <p>The quantities of materials sometimes required are so low (a few grams) that production or supply is not an issue</p> <p>The issue is the transformation and the production of a very sophisticated product integrable in military materials</p> <p>Furthermore, one of the main issue is the number of intermediaries between the main companies and the raw materials</p> <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020 18</small></p>   | <ul style="list-style-type: none"> <li>● The quantities of materials sometimes required are so low (a few grams) that production or supply is not an issue.</li> <li>● The issue is the transformation and the production of a very sophisticated product integrable in military materials.</li> <li>● Furthermore, one of the main issue is the number of intermediaries between the main companies and the raw materials.</li> </ul> |
| <p><b>Case study n°3 : Zambia and the copper value chain</b></p>  <p>Zambia is a historical producer of copper. However, the production declines continuously since several years.</p> <p>Chinese investments take place not only in the mining but also in the transport sector.</p> <p>Chinese investments do not aim value added production, which create</p>  <p><small>This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation</small></p> <p><small>© David Peck, 2020 19</small></p>   | <ul style="list-style-type: none"> <li>● Zambia is a historical producer of copper. However, the production declines continuously since several years.</li> <li>● Chinese investments take place not only in the mining but also in the transport sector.</li> <li>● Chinese investments do not aim value added production, which create tensions between China and Zambia.</li> </ul>   |

### Case study n°4 : The geopolitic of wastes



This activity has received funding from the European Institute of Innovation and Technology (EIT), a body of the European Union, under the Horizon 2020, the EU Framework Programme for Research and Innovation. © SaxGridMat - 2019

Wastes, as they are composed of valuable metals, are becoming a geopolitical and an industrial stakes. They might be a part of the solution of the issues related to the raw materials supplies, but also allow the creation of jobs and economic values through the development of the industry.

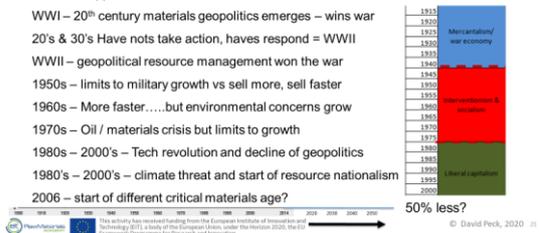
However, they face several issues:

- **Illegal exportation:** About 50% of the waste of electric and electronic equipments (WEEE) collected in the European Union are illegally exported (Huisman *et al.*, 2015)
- **Scraps industry:** the reuse of scrap is of strategic concerns, they are also of environmental concerns. In 2019, China put an import ban on copper and aluminium scraps, not pure enough or too polluted to be recycled. It caused an important disruption of the recycling industry in Europe (Le Gleuher, 2019).
- **Investment in recycling facilities** for lithium-ion batteries show that it is becoming an industrial stake as much as an environmental stake (Danino-Perraud, 2020).

### Geopolitics and resources summary

So what happened:

- WWI – 20<sup>th</sup> century materials geopolitics emerges – wins war
- 20's & 30's Have nots take action, havens respond = WWII
- WWII – geopolitical resource management won the war
- 1950s – limits to military growth vs sell more, sell faster
- 1960s – More faster...but environmental concerns grow
- 1970s – Oil / materials crisis but limits to growth
- 1980s – 2000's – Tech revolution and decline of geopolitics
- 1980's – 2000's – climate threat and start of resource nationalism
- 2006 – start of different critical materials age?



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|  <p><b>THANK YOU</b></p> <p>d.p.peck@tudelft.nl<br/>daninoperraud.raphael@gmail.com</p> <p><small>© David Peck, 2020</small></p> |  |
|  <p><b>THE GEOPOLITICAL EXERCISE</b></p> <p><small>© David Peck, 2020</small></p>  |  |

### 3 Geopolitical exercise notes

In your group / pairs / individually, you are one of the following type of countries and you must develop a strategy for exploiting your own mineral resources and/or assure a sustainable supply for your industry:

- You are a developed country with an unknown number of mineral resources, but potentially important considering your industrial past. However, you face a strong internal opposition led by environmental activists and a lack of political determination to implement an active mining politics. How do you think it could be possible to relaunch the mining industry?

- You are a developed country with a strong industry and a high technological level but with very few resources. Led by strong financial and political support, how would you manage to ensure a sustainable and necessary supply for your industry and your economy?

- You are a developed country with active mining policies and industries feeding your important needs. However the open-market strategy does not encourage the investment in your resources because of lower profits and competition of other cheaper producers. What would be your interest in developing your mining industries? How could you do it? Would you have other possibilities? Could you develop your foreign investment?

- You are a developing country and want to bring out your mineral resources for your own purposes. However, your administrative system of investment is not efficient and would need to be transformed. As your country is vast and your resources unknown you could need to develop infrastructures to allow the transport and the transformation of materials. You are provided with reasonable financial means (limited by some corruption) but will need to respect new standards of production.

- You are a developing country and a historical producer of some mineral. Because of economical circumstances, your production went down and so did your administrative and political system. As you want to take advantage of a good economic context you need foreign money to develop your resources. Your population and your economic counsellors also ask for the development of the downstream industry to create new jobs and value for the whole economy. However, you have to negotiate the taxes level and the compensations with the foreign companies supported by their own government.

- You are an under-developed country and face heavy debt, corruption, illegal working and infrastructures issues. Some groups are contesting your leadership, potentially leading to civil war. You are one of the poorest countries on the planet but your underground contains the majority of the most important metals in the world. As their exploitation could be the source of great revenues for your country, it could also encourage poverty and corruption. What could you imagine to optimally develop your industry and your country?

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## 6 Disclaimer

The teaching materials within the SusCritMat project have been prepared with great care and experienced several revisions. Nevertheless, the consortium assumes no liability for the topicality, completeness and correctness of the content provided.

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